



U.S. DEPARTMENT OF  
**ENERGY**

# Challenges for the US Electric Distribution System: Opportunities for CMU

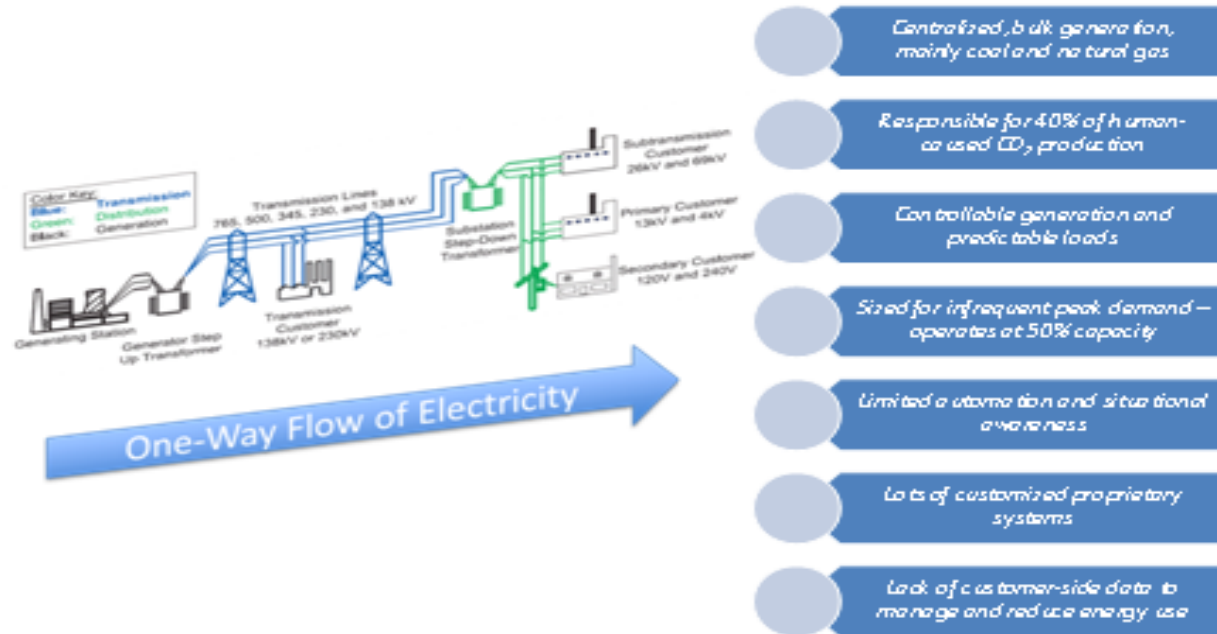
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Office of Energy Policy and Systems Analysis

# Overview

- Disclaimer
  - My views
  - Not the findings of the Quadrennial Energy Review (QER)
- The physical electricity supply system—today and tomorrow
- Key challenges:
  - Technology transformation
  - Blurring of lines between distribution and transmission
  - Changing products
  - Empowered customers
  - Erosion of monopoly regulatory and business model
  - Transition
- Opportunities
- Discussion

# The U.S. Electricity System--circa 2009

## Current Grid Architecture in the US



Source: See U.S. Department of Energy, Office of Electricity Delivery and Energy Reliability, Infrastructure Security and Energy Restoration (DOE/OE/ISER) Large Power Transformers and the U.S. Electric Grid, June 2012 (“LPT 2012 Report”).

- One way power flows
- Limited communications
- Analog systems

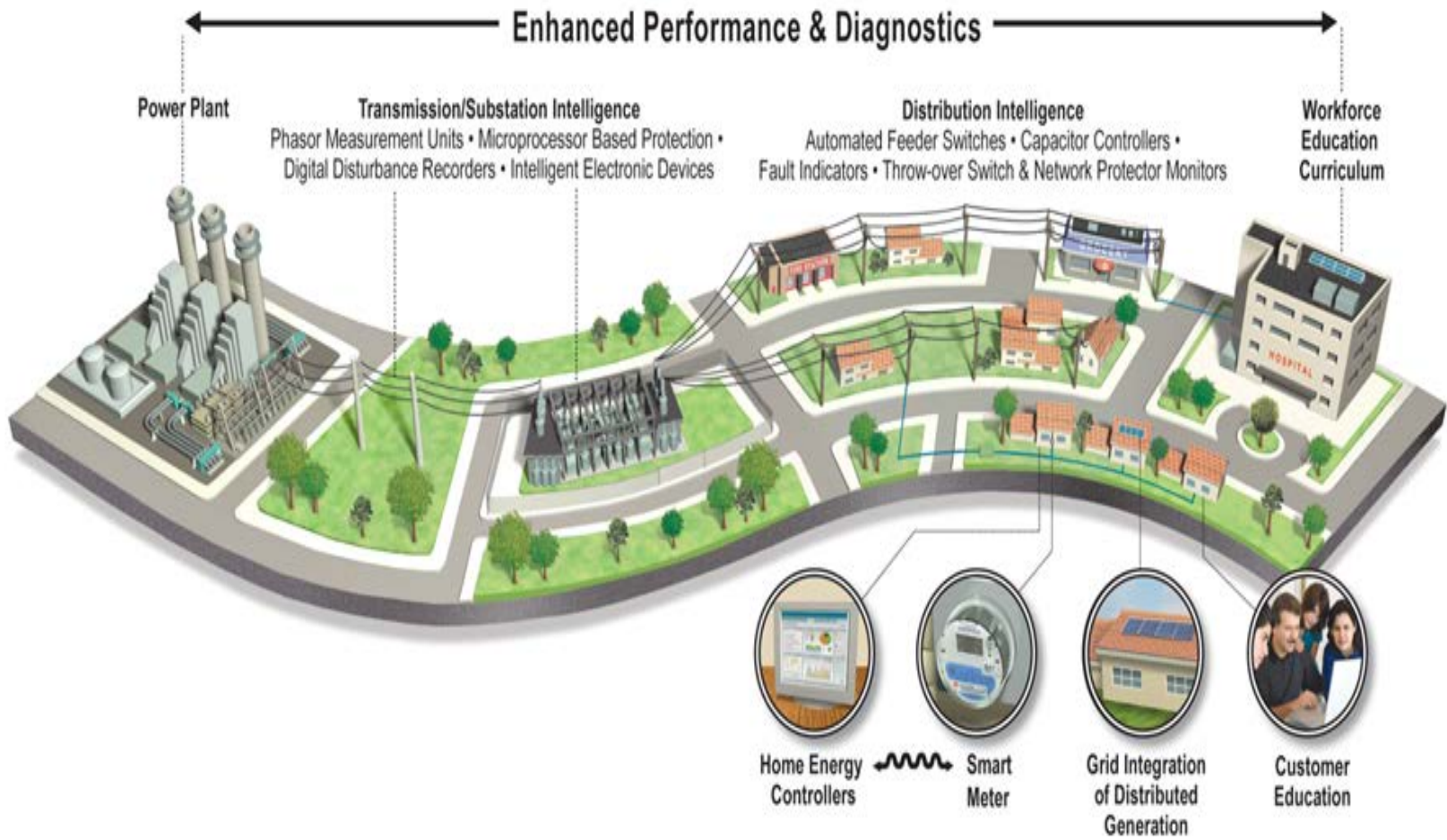
# Looking for a “Smart Grid” or “Fractal Grid”

DOE’s definition of “Smart Grid” includes seven principal characteristics:

- enables active consumer participation
- accommodates all generation and storage options
- enables new products, services, and markets
- provides power quality for the digital economy
- optimizes asset utilization and operates efficiently
- anticipates and responds to system disturbances
- operates resiliently against attack and natural disasters

U.S. Department of Energy’s National Energy Technology Laboratory Modern Grid Strategy [NETL 2009]

# The Electricity System—Next Generation Physical System



Source: Florida Power and Light; modified by U.S. Department of Energy

# The U.S. Electricity System—Modernization Challenges

- Distributed Generation (PVs, microgrids, CHP, etc.)
- Cyber Security
- Big Data
- Advanced Analytics
- Advanced Communication
- Agile Control (segmentability, not segmentation)
- Advanced (Fractal) Architecture

Source: Craig Miller, Maurice Martin, David Pinney, and George Walker, *"Achieving a Resilient and Agile Grid"*, [The National Rural Electric Cooperative Association](http://www.nreca.coop/wp-content/uploads/2014/05/Achieving_a_Resilient_and_Agile_Grid.pdf). April 2014. [http://www.nreca.coop/wp-content/uploads/2014/05/Achieving\\_a\\_Resilient\\_and\\_Agile\\_Grid.pdf](http://www.nreca.coop/wp-content/uploads/2014/05/Achieving_a_Resilient_and_Agile_Grid.pdf)

# Modernization Includes Blurring the Distinctions between Transmission and Distribution

## Principles of Fractal Operation (Ideal)

- All segments of the grid operate with the same information and control model—regardless of scale
- Every segment of the grid has a decision-making capability
- The means for exchange of peer-to-peer information are defined clearly in standards
- The rules for when to divide and when to combine are defined clearly

Source: Craig Miller, Maurice Martin, David Pinney, and George Walker, *“Achieving a Resilient and Agile Grid”*, The National Rural Electric Cooperative Association. April 2014. [http://www.nreca.coop/wp-content/uploads/2014/05/Achieving\\_a\\_Resilient\\_and\\_Agile\\_Grid.pdf](http://www.nreca.coop/wp-content/uploads/2014/05/Achieving_a_Resilient_and_Agile_Grid.pdf)

# Customers Are Wild Card

Distribution System Market Challenge	Distribution System Market Opportunity
<ul style="list-style-type: none"><li>Declining load growth in many regions (lower energy intensity/greater energy efficiency, increasing self-generation) means declining revenue, when revenue is based on volume</li></ul>	<ul style="list-style-type: none"><li>Some regions have robust growth</li></ul>
<ul style="list-style-type: none"><li>Lower revenues, but higher capital requirements</li></ul>	<ul style="list-style-type: none"><li>Potential new products (differentiated quality, electric vehicles, etc.) create new revenues</li><li>Time of use and dynamic rates can lower capital requirements</li></ul>



# Customers Are Wild Card

- Customers
  - Historically classified by volume of use or specific equipment (e.g., electric hot water tanks, heat pumps)
  - Historically have resisted higher bills → regulator preference for incremental solutions
  - Are increasingly empowered with controls, self generation and demand sensitive pricing, but how much and when will they respond?—Some want to generate their own electricity; some want to flip a switch
  - Generally don't want their bills to go up
- Cross-subsidy to provide low income customers with “reasonable cost” power is a tradition, i.e., private companies have responsibility to provide social services under the regulatory compact (obligation to serve in exchange for assurances of reasonable return)

# Customers Are Wild Card

- Communicating with and marketing to “customers” not “ratepayers” is part of transformation
- General findings are that customers can be segmented
  - Savers
  - Early technology adopters
  - Socially, environmentally motivated
  - Resistant to change
  - Status seekers
  - Etc.
- Age and income demographics may be correlated with the segments; for example, as younger, more technology savvy generations mature, less resistance to new technology

# National Policy Goals for the U.S. Grid--Finding Solutions for 50 States and/or X regions

- Secure
- Affordable
- Clean

# The “Not-so-United” States Electricity System

- Legal Framework and Institutions
- RTOs/ISOs vs. vertically integrated G&T
- 2000 Distribution Companies—IOU, POU
- Growth rates
- Prices
- Sales per customer (volume and revenues)
- Generation costs
- Generation resources and equipment
- Policies
  - Energy efficiency
  - Renewables adoption
  - GHG reduction
  - Resiliency, adaptation

# Implications of the Modernized Distribution Grid –New Institutional Questions

- New jurisdictional and business model issues arise with the blurring between transmission and distribution.
  - What is the role of the RTO/ISO or traditionally vertically integrated utility?
  - Do we need DSOs? If yes, what entity should be the DSO? Who and what rules should govern it?
  - How does technology change affect the roles of FERC and the states?

# Implications of the Modernized Grid for Policy—Regulation and Business

- The monopoly business model, the underpinning of vertically integrated companies, distribution companies, and traditional return on assets regulation, is threatened
  - New distributed technologies, especially when combined with storage, create competition, or at least the potential for competition
  - Customers are increasingly managing their consumption, with dependence on utility services changing
- A modernized grid is expected to cost \$ billions by 2030 (probably doubling the rate of investment); what will be the source of those funds, especially given electricity customers are notorious for rejecting major rate increases?
- Higher rates likely to further reduce load growth

# Implications of the Modernized Grid for Policy—Regulation and Business

- Is this a “death spiral”
- Most vulnerable in the short run
  - Lowest electricity growth/largest decline in sales
  - Highest level of distributed generation penetration
  - Highest level of energy efficiency investment
  - CA, HA, MD, CN, NJ, ME, VT, MA, NY, NH
  - <http://www.deloitte.com/us/thenewmath>
- The faster the change, the larger the challenge to find new approaches
- Integrated technology/policy/regulatory/stakeholder processes required

# Alternative Business Models

- ***Traditional*** -- company provides all electricity supply services, including owning and operating distributed generation and payment is based on regulated rate of return on assets and/or performance payments
- ***Competitive*** --
  - Smart Integrator (from Peter Fox-Penner)—operates the grid, sells services, but never owns the power—aka retail competition at 100% level.
  - Energy Services Utility (also from Fox-Penner)—mission is to deliver energy services – lighting, heat, cooling, etc.
- The NY PSC deliberations—Reforming the Energy Vision (REV)



## Transition Is Its Own Challenge

- ***Physical system limits ability to “experiment”***
- ***Net energy metering***— a well intensioned transitional step that has revealed the tip of the financial challenge iceberg
  - Typically pays retail rates for customers to sell excess distributed generation to grid
  - Reduces utility revenues
  - Doesn't price back-up services
  - Increases cross-subsidies from poorer to richer customers

# Transition Is Its Own Challenge

- High dependence on ***volumetric rates*** with more need to segment costs and bill accordingly, including costs for back-up power
- Comparisons with transitions in telecom
  - New services
    - landline + cable
    - → cell + internet + cable + on demand + games, etc.
  - New bills

# Examples of Intersections of Distribution Challenges with CMU Capabilities

- Information technology applied in systems and networks
- Big data
- Buildings technologies
- Vehicle technologies
- New electric company business models and revenue streams
- Public policy incentives and frameworks
- Marketing to the utility customer
- Economic, psychological and sociological behavior of the customer

# Why CMU?

- Interdisciplinary solutions desperately needed
  - Advocacy analysis dominates information available
  - Interdisciplinary approaches increase the chance for balanced, sustainable solutions
- Promoting universal solutions based on regional chauvinism can delay solutions
  - California tends to be on cutting edge, but California solutions don't necessarily work for states with difference characteristics, e.g., lower prices, high consumption, different social values
  - Pacific Northwest takes great pride in energy efficiency accomplishments, despite low, federally subsidized prices
  - PJM or Texas are often cited as “leader” for RTOs—very different systems and political bases—RTO choices may affect transmission/distribution integration
- Need to acknowledge differences among subgroups and to contextualize when and how subgroup results can be extended to others.

# Discussion



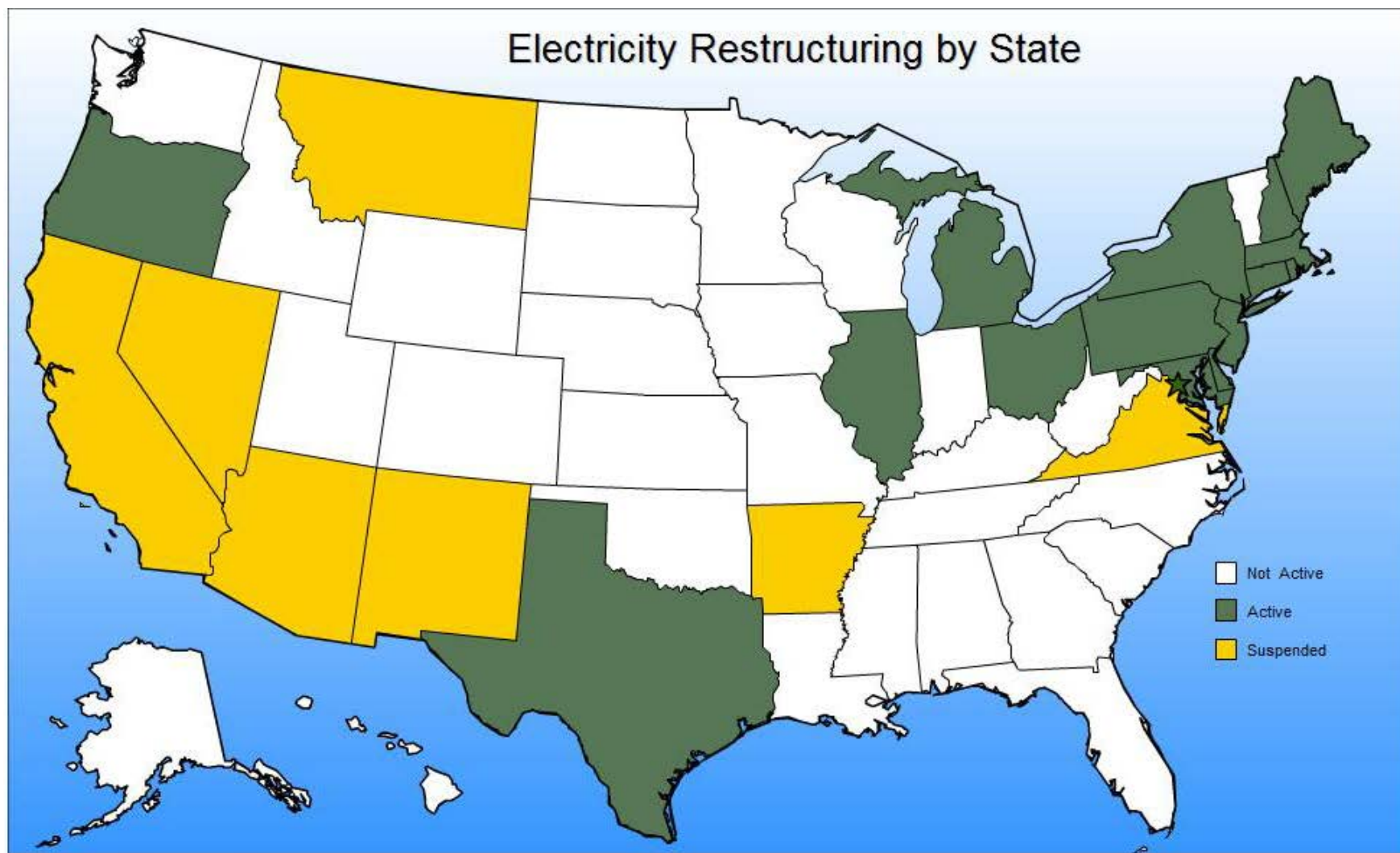
# Appendix

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# The “Not-so-United” States Electricity System— Legal Framework and Institutions

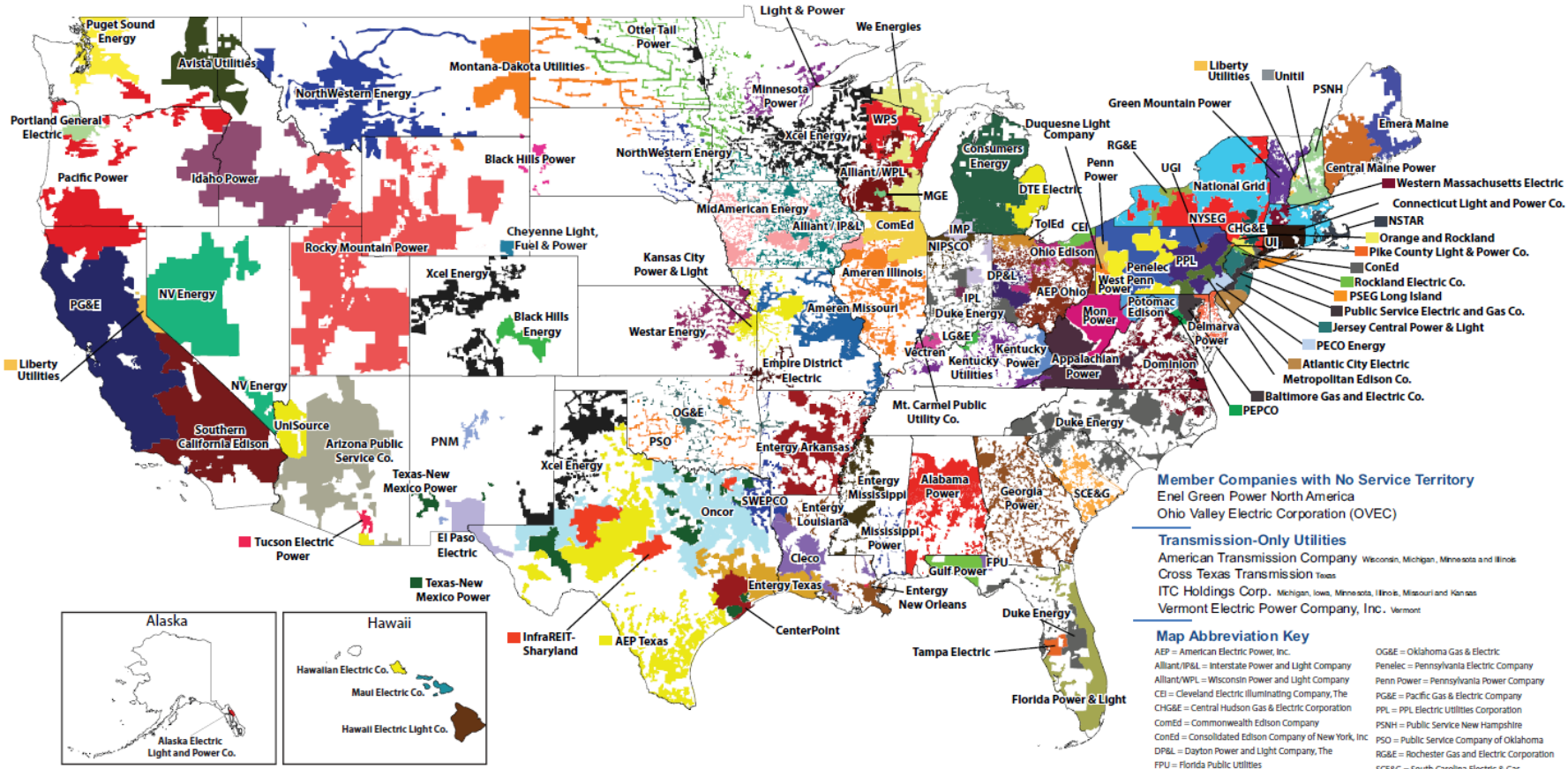
- Federal authority primarily derives from interstate commerce (FERC), environment and safety (EPA, NRC, et al), oversight of federal lands, and standards (NIST)
- States have jurisdiction over rates, investments affecting those rates, and siting—governors, PSCs/PUCs, legislatures, on the ground stakeholders
- Many cooperatively, municipally, and other publicly owned power entities operate outside of state jurisdiction

# The “Not-so-United” States Electricity System—Retail Competition





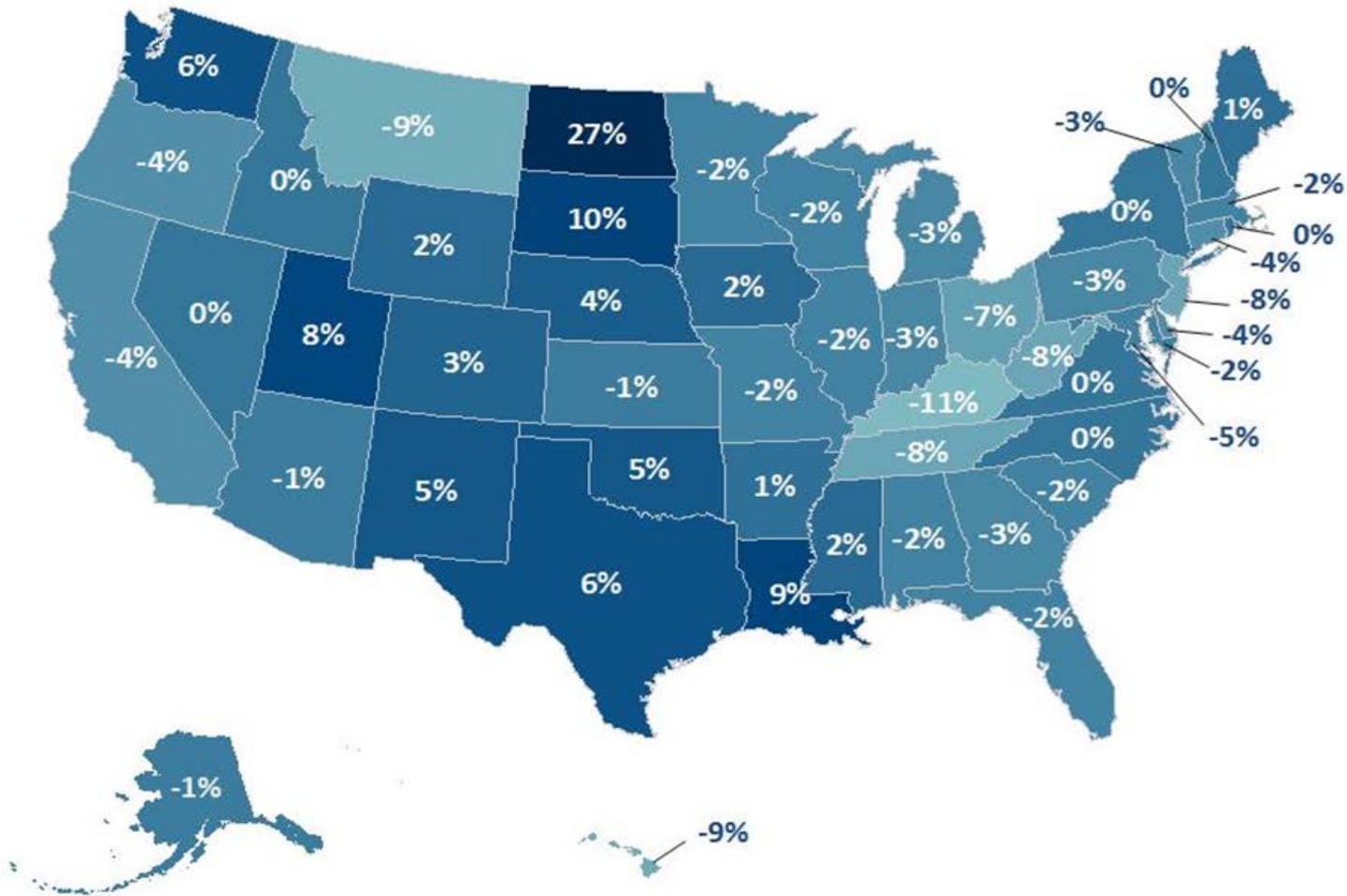
# The “Not-so-United” States Electricity System—Companies



Produced by Edison Electric Institute's Project Support Group. Data Source: Ventyx, The Velocity Suite 2014. - map updated November 2014

# The “Not-so-United” States Electricity System--Growth

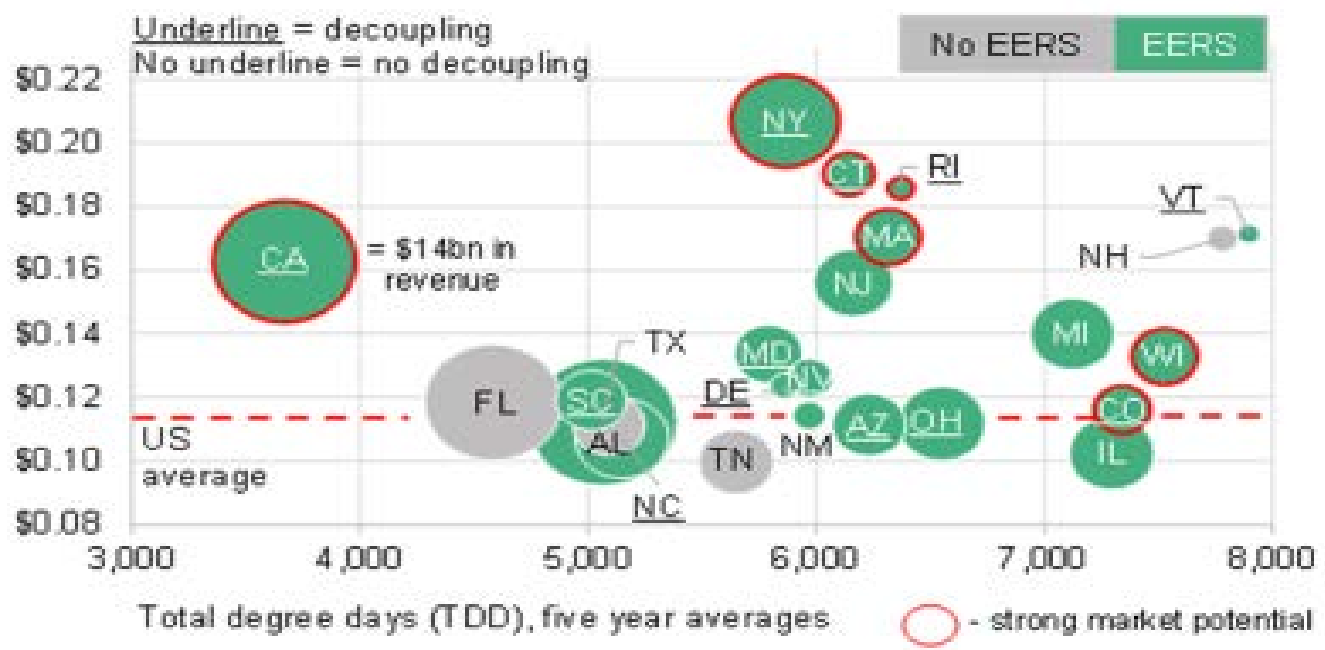
## Percent Change in Retail Sales (kWh), 2008–2013



Source: EIA. <http://www.eia.gov/electricity/data/browser>

# The “Not-so-United” States Electricity System--Sales

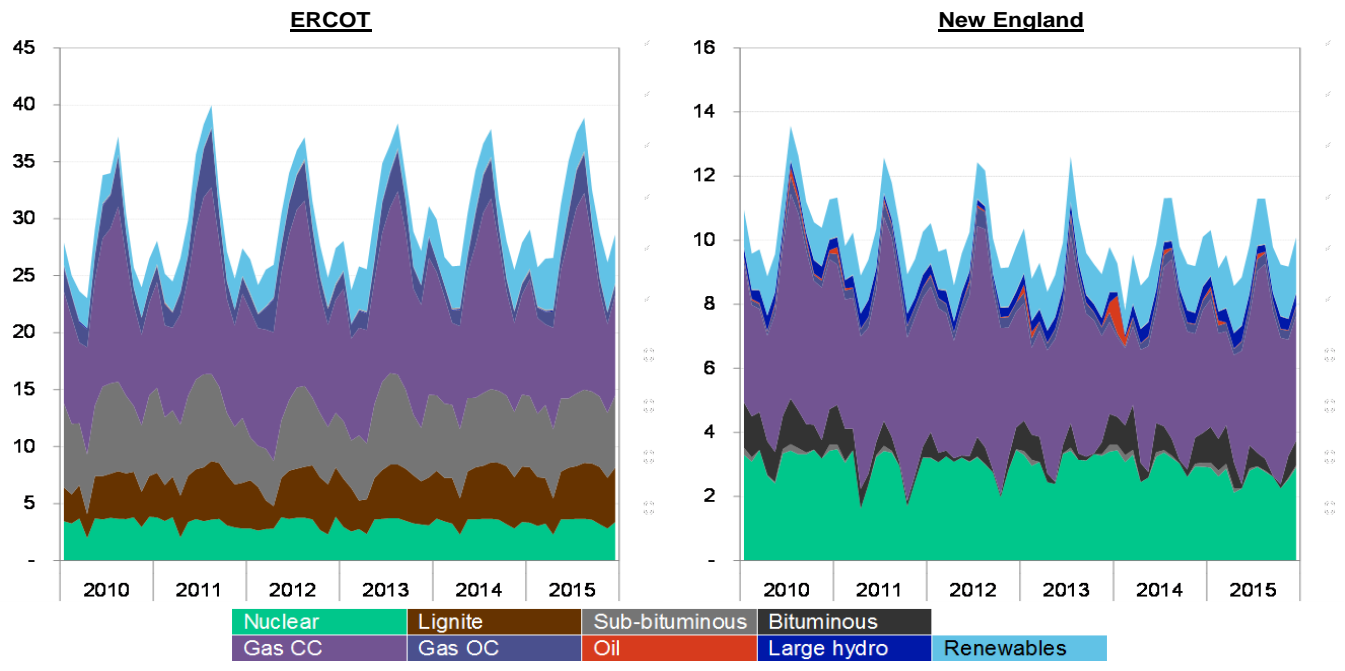
## SELECTED US STATE DEGREE DAYS, RESIDENTIAL RETAIL ELECTRICITY RATES AND TOTAL ANNUAL RESIDENTIAL UTILITY REVENUE (AVE RATES, \$/KWH)



Source: Bloomberg New Energy Finance, EIA. <http://www.degreedays.net/> Note: Degree days are averaged for selected major cities in each state using a 65°F base temperature and five-year annual averages; cooling and heating degree days are combined because HEM devices can manage both heating and cooling loads, including non-electrical loads. Bubble sizes represent total annual residential utility revenue. Hawaii not shown because its metrics distort the graph for the other states (retail rate: \$0.37/kWh, 4,300 CDDs, \$1bn in annual residential utility revenue).

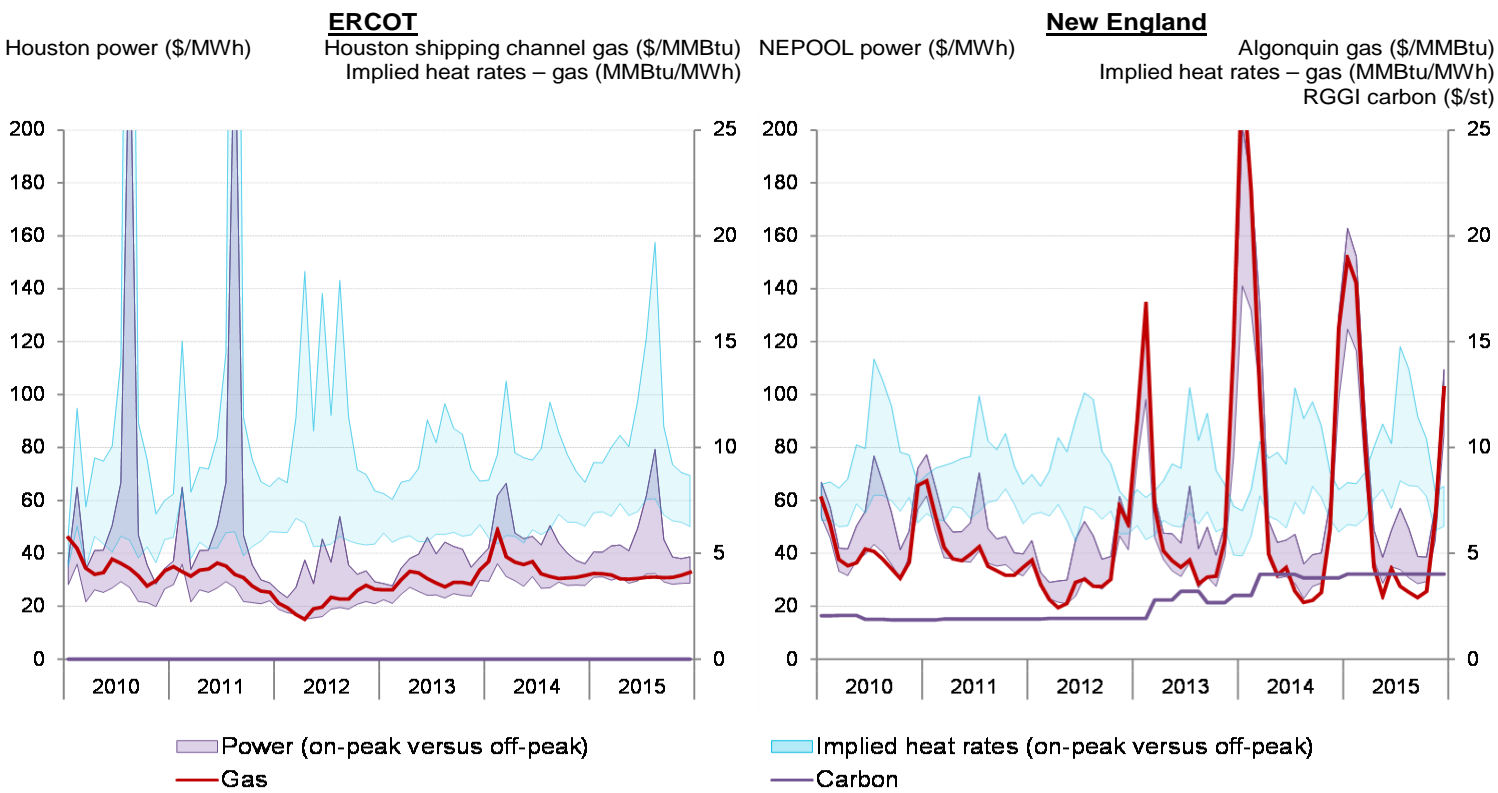
# The “Not-so-United” States Electricity System--Generation

Monthly power mix in ERCOT and New England – 2010-15 (TWh/month)

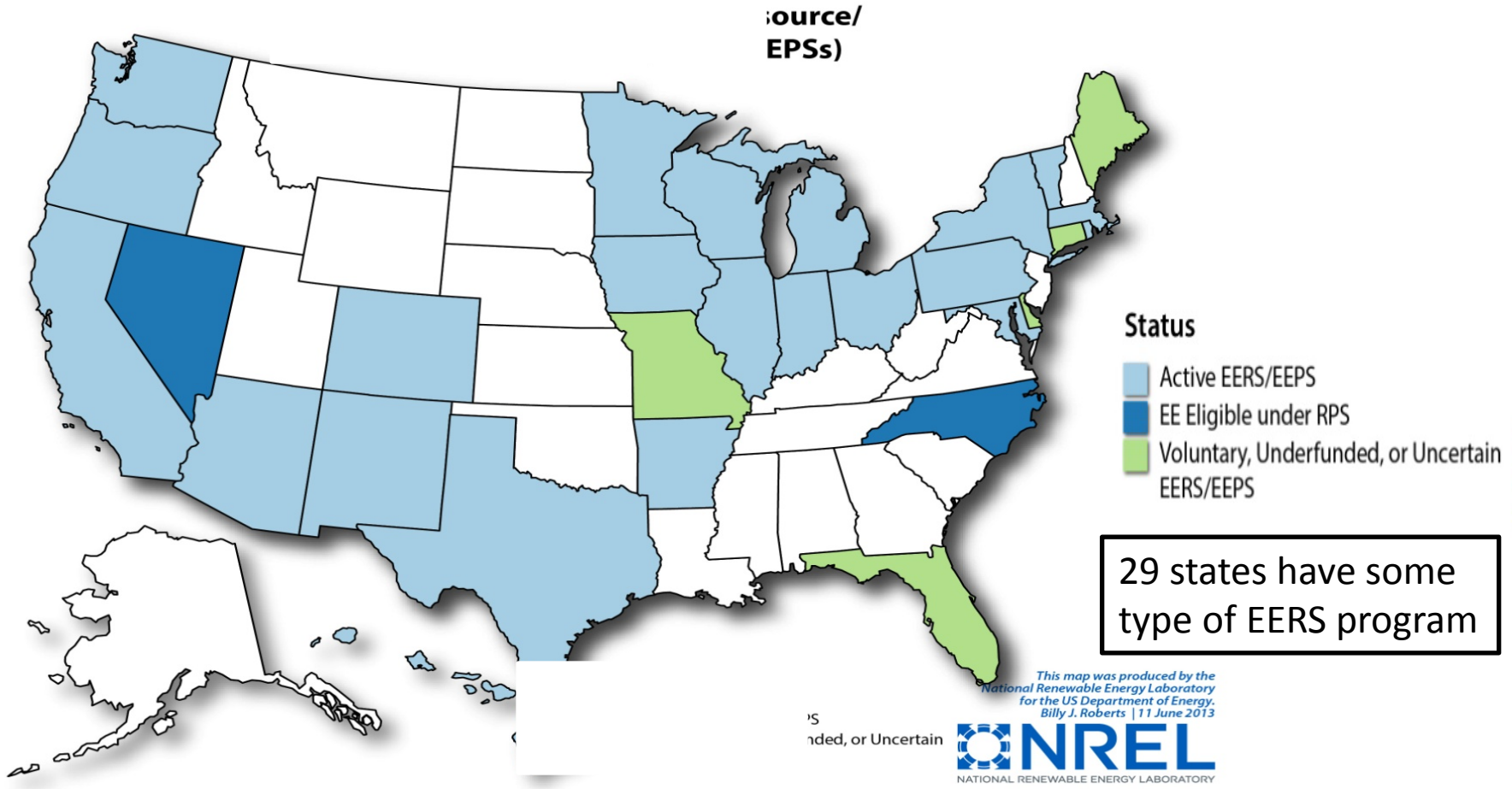


# The “Not-so-United” States Electricity System--Costs

**Monthly power prices in ERCOT and New England, 2010-15**



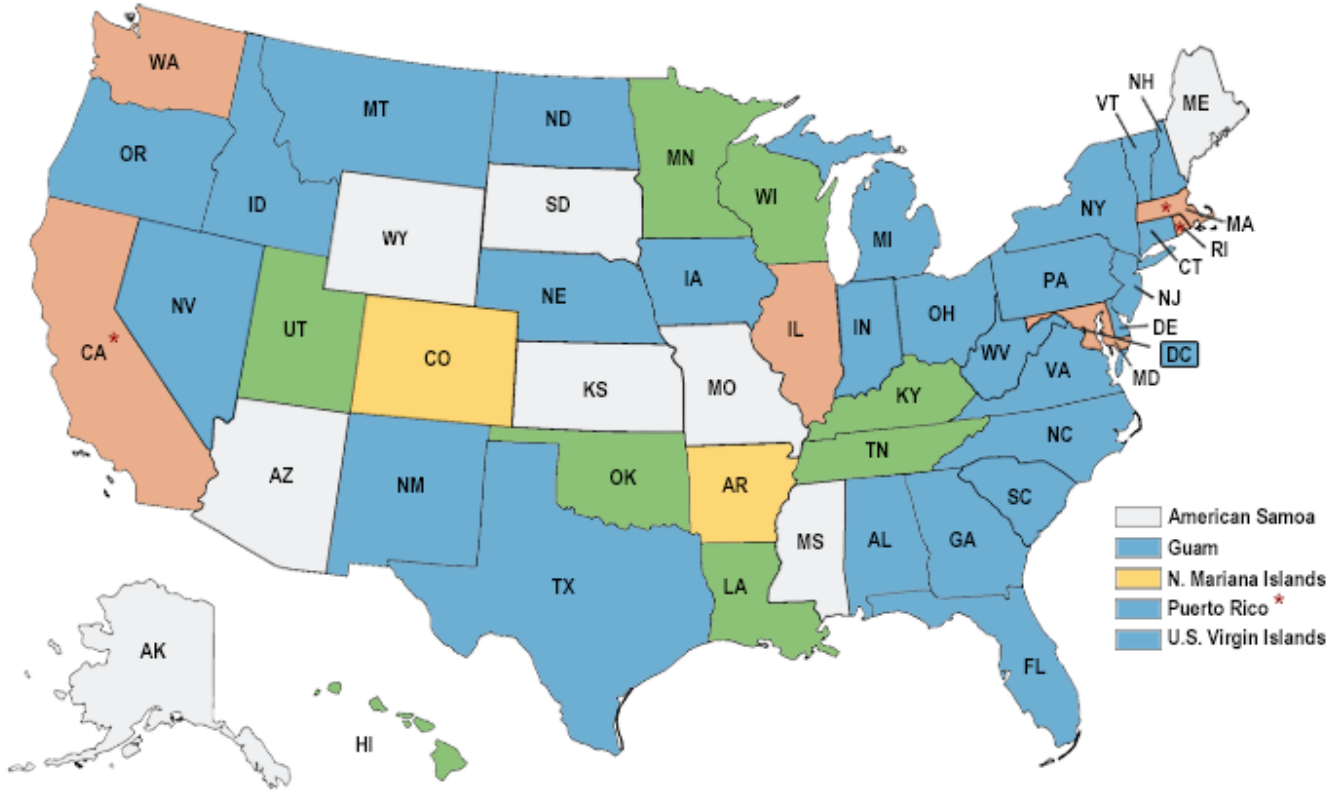
# The “Not-so-United” States Electricity System--Efficiency



Ratepayer-funded EE programs aim to address barriers to cost-effective energy savings.

# The “Not-so-United” States Electricity System-- Residential Building Codes

Current Residential Building Energy Code Adoption Status

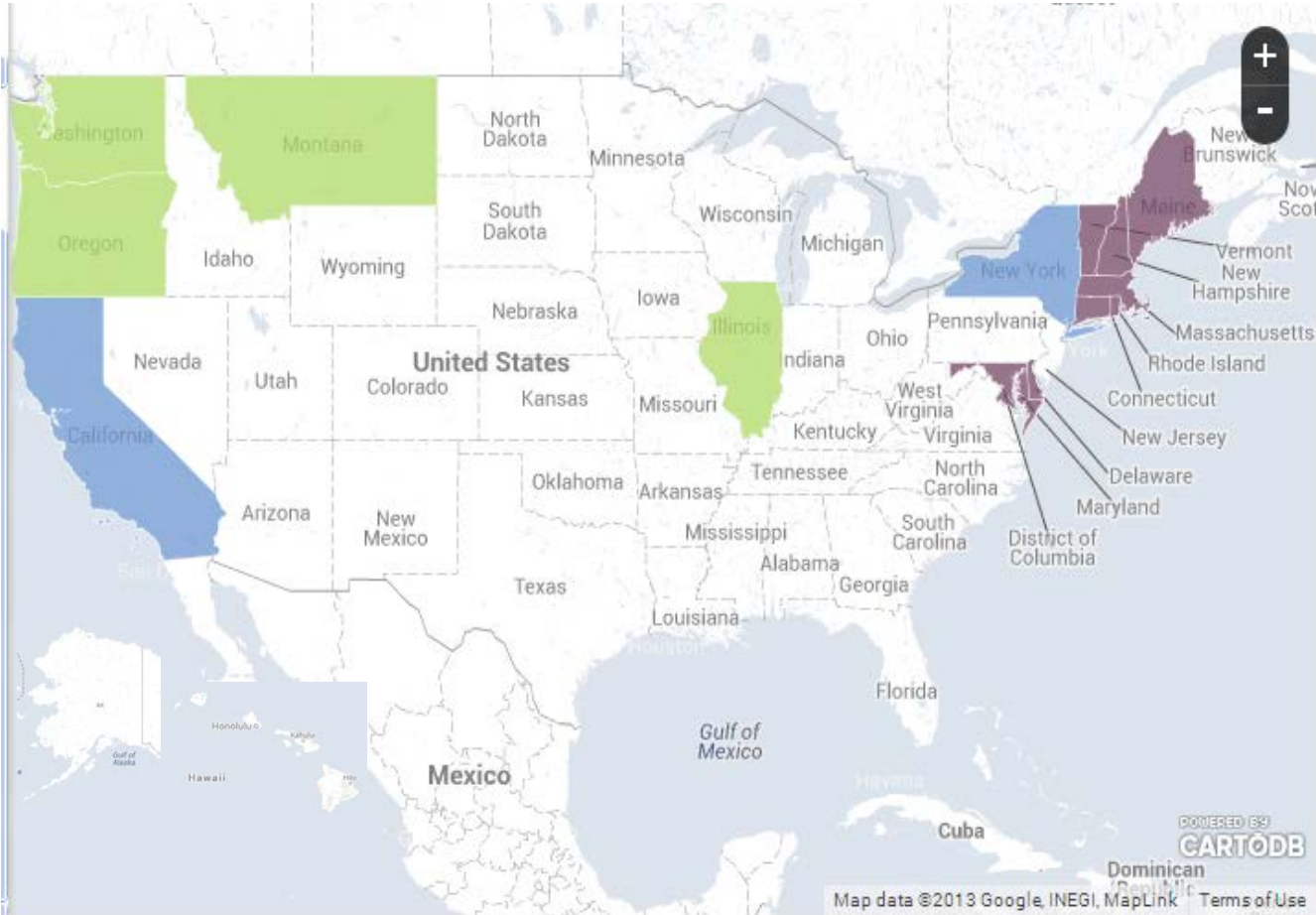


\* Adopted new Code to be effective at a later date

As of September 2013

Source : DOE Building Technologies Program

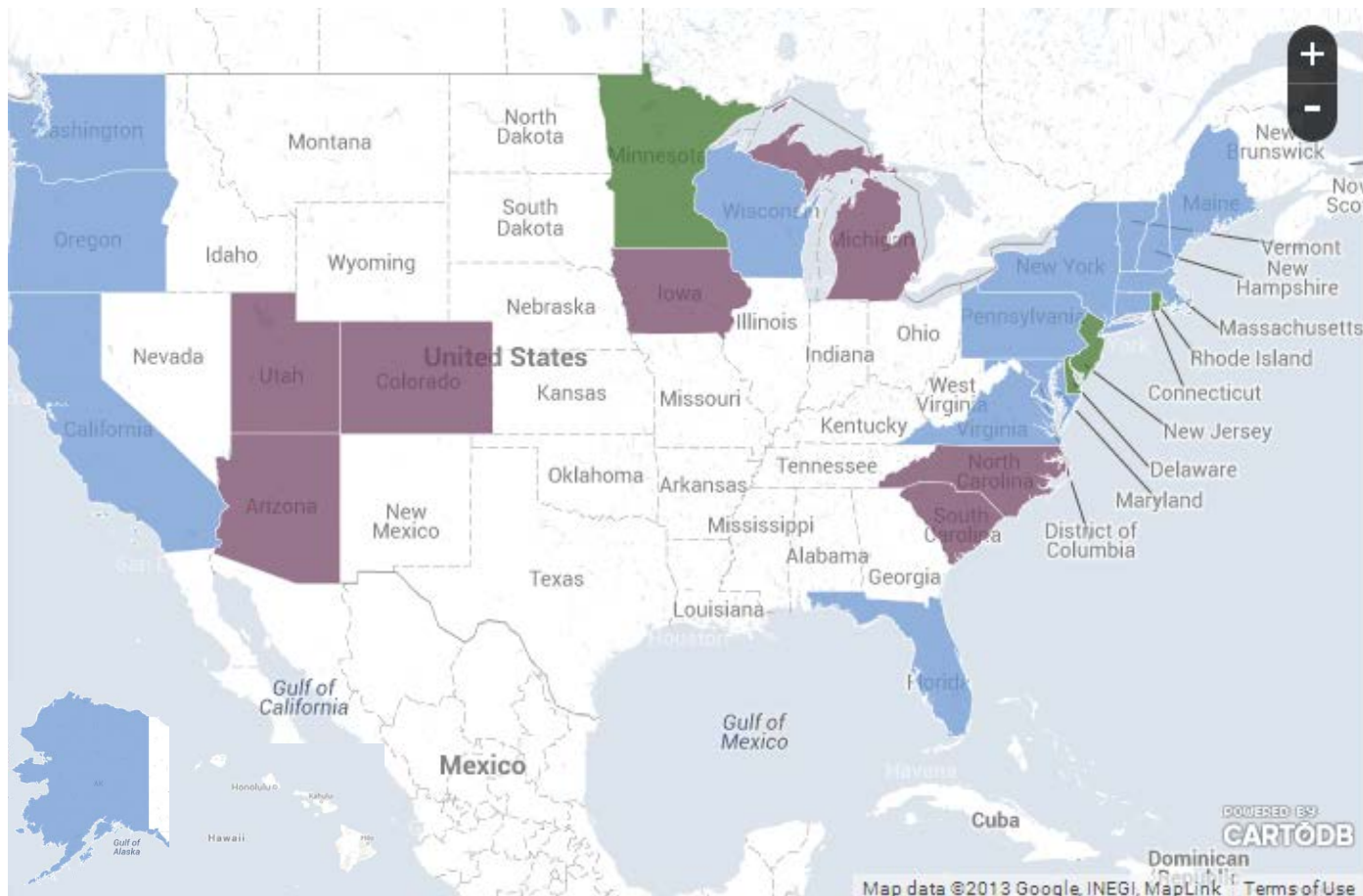
# The “Not-so-United” States Electricity System—Market Based Emission Policies and Performance Standards



Source : C2ES. Accessed on 10/3/2013 <http://www.c2es.org/us-states-regions>



# The “Not-so-United” States Electricity System--Adaptation

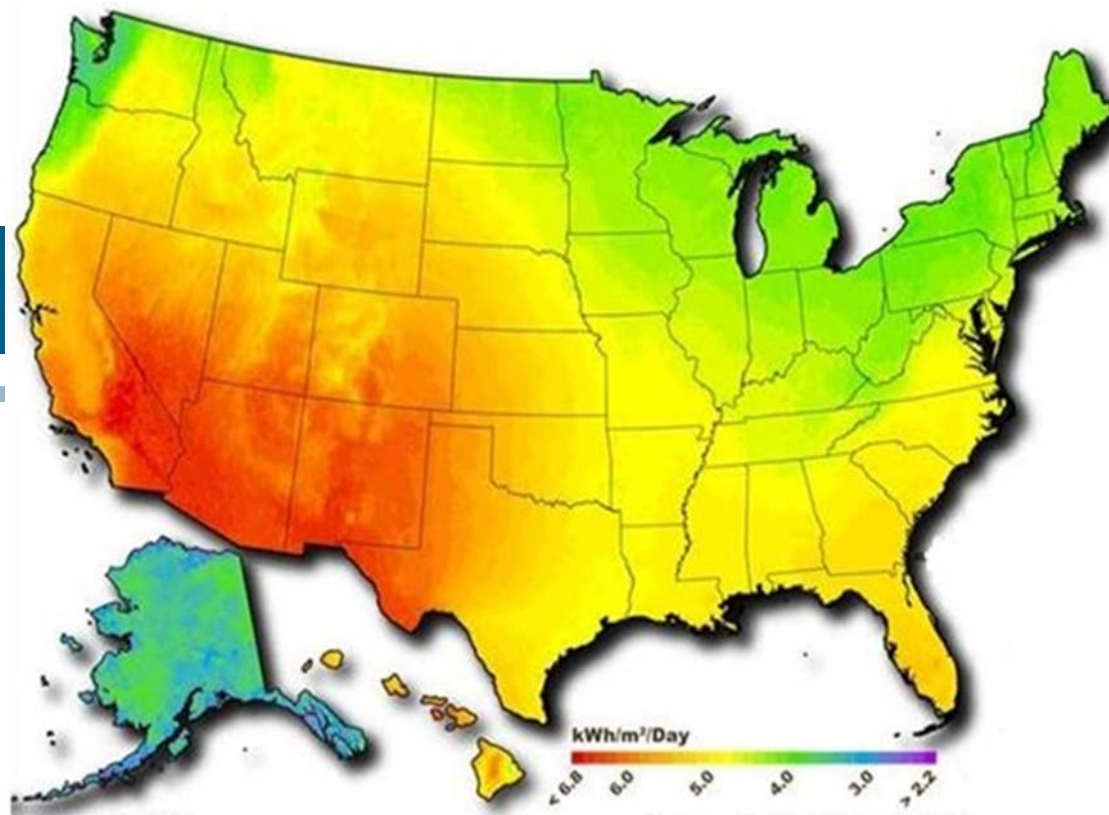


States are developing their own custom adaptation plans to prepare for location specific changes from climate change.

Source : C2ES. Accessed on 10/9/2013 <http://www.c2es.org/us-states-regions>

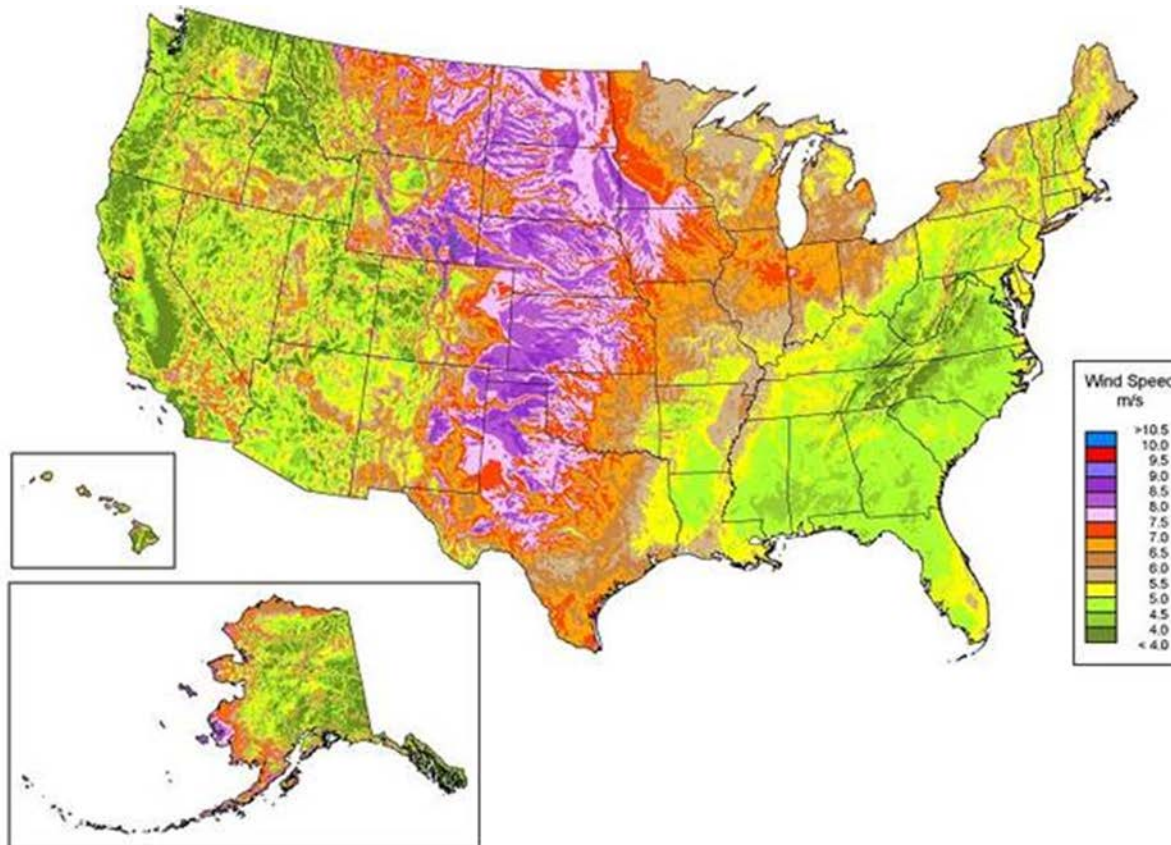
# The “Not-so-United” States Electricity System—Solar Resources

## Photovoltaic Solar Resource



Source: National Renewable Energy Laboratory. Online at <http://www.nrel.gov/gis/solar.html>

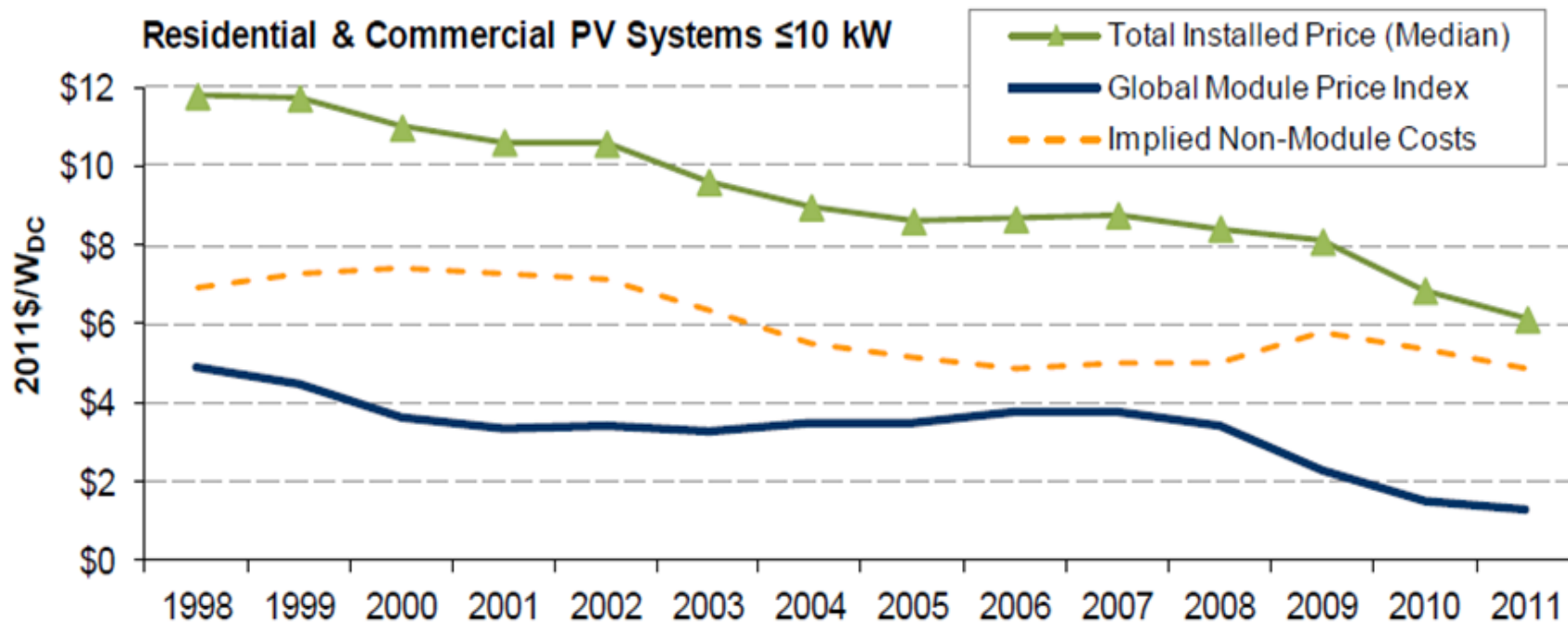
# The “Not-so-United” States Electricity System–Wind Resources



Source: National Renewable Energy Laboratory. Online at [http://www.nrel.gov/gis/images/80m\\_wind/USwind300dpe4-11.jpg](http://www.nrel.gov/gis/images/80m_wind/USwind300dpe4-11.jpg)

# The “Not-so-United” States Electricity System-Renewable Policy vs. Costs

## Residential and Commercial Solar Photovoltaic Costs



Source: Barbose, Galen, Naïm Darghouth, and Ryan Wiser, Tracking the Sun V: An Historical Summary of the Installed Price of Photovoltaics in the United States from 1998 to 2011, Lawrence Berkeley National Laboratory, November 2012, p. 14. Available at <http://emp.lbl.gov/sites/all/files/lbnl-5919e.pdf>.

# The “Not-so-United” States Electricity System-Renewable Policy

Renewable energy generation and RPS demand by region, 2002-30 (TWh)

